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## PART II—Section 2

### Bills and Reports of Select Committees on Bills

#### PARLIAMENT OF INDIA

The following Report of the Select Committee on the Bill to make certain provisions for the adjustment and settlement of debts due by displaced persons, for the recovery of certain debts due to them and for matters connected therewith or incidental thereto, was presented to Parliament on the 1st October, 1951:—

We, the undersigned members of the Select Committee to which the Bill to make certain provisions for the adjustment and settlement of debts due by displaced persons, for the recovery of certain debts due to them and for matters connected therewith or incidental thereto was referred, have considered the Bill and have now the honour to submit this our report, with the Bill as amended by us annexed thereto.

Upon the changes proposed by us which are not formal or consequential, we note below:—

*Clause 2.*—In item (10) we have substituted the word “bank” for the words “displaced bank” as otherwise this would conflict with the definition of “displaced bank” in item (7).

*Clause 5.*—In our opinion the average annual income for the preceding three years would give a better indication of the position of the displaced debtor than his present average monthly income in India as suggested in the original Bill. We have made provision accordingly, and have made a small consequential change in sub-clause (d). The other changes are of a drafting nature.

*Clause 6* —We have revised this clause so as to vest a discretion in the Tribunal either to reject an application which does not comply with the requirements of the Act or to grant the applicant further time, if it thinks fit, to comply therewith.

*Clause 7.*—The changes proposed in this clause are purely of a drafting nature.

*Clause 8.*—We have made a small change in the proviso so as to make it clear that any judicial officer exercising civil or criminal powers may attest the written statement. Power is also given to prescribe other officers for the purposes of this clause.

*Clause 9.*—We have made it clear that the Tribunal may also decide whether the applicant is a displaced person or not. We have also made a similar change in clause 14 with respect to displaced creditors.

*Clause 10.*—We have amended clause 51 (old clause 52) so as to provide that compromises or arrangements entered into between displaced banks and displaced debtors should not be affected, if there is in force in respect of the displaced bank a scheme approved by the High Court. Consequently we think clause 10 should be confined to claims by displaced persons.

*Clause 11.*—We have added a sub-clause to make it clear that the period of limitation prescribed in clause 5(1) does not apply to applications under sub-clause (2).

*Clause 15.*—We have amplified this clause so as to provide that—

- (a) the displaced debtor shall not transfer his immovable property without the permission of the Tribunal pending the disposal of the proceedings initiated by him or pending the satisfaction of any decree passed against him; and
- (b) the receiver appointed by a civil court shall be accountable to the Tribunal where the order appointing him ceases to have effect.

*Clause 17.*—We have amplified this clause so as to cover all cases where pledged property had actually been placed in the possession of the creditor or where the circumstances are such that the creditor should be deemed to be in possession of the pledged property.

*Clause 18.*—Apart from certain drafting changes to make it clear that the claim can only be relatable to the particular risk for which the property was covered, the only other change we have made is to remove the burden cast upon the displaced person to prove that in respect of a notified condition under item (d) of sub-clause (1) the non-fulfilment of the condition was due to causes beyond his control, etc.

*Clause 19.*—In our opinion, the rights of third parties who have acquired any interest in shares forfeited by a company for non-payment of calls should not be disturbed, but at the same time suitable relief should be afforded to the displaced shareholder whose shares have been forfeited. The most equitable course to follow would be to provide for an increase of capital in such cases.

We have also provided that any action taken by the company after the forfeiture of shares should not be affected merely by reason of the fact that the rights of the holders of the forfeited shares have now been restored *vis-a-vis* the company.

*Clause 21.*—In our opinion, settlements arrived at between insurance companies and displaced persons or displaced banks in respect of any claim against the insurance company in any case where payments have been made should not be reopened; and we have provided accordingly.

*Clause 22.*—We have added a few more rules providing for debts incurred by a Hindu joint family and debts secured by movable and immovable properties, and have also elaborated the rules relating to the apportionment of debts between a principal debtor and his surety.

*Clauses 27 and 28.*—We have omitted clause 27 in view of clause 25 which makes the provisions of the Code of Civil Procedure generally applicable. We have inserted a new clause, namely, clause 28, providing for the execution of decrees passed by Tribunals, and have renumbered clause 28 as clause 27.

*Clause 29.*—In our opinion it would be equitable to exclude from the operation of this section interest payable during the period from the 15th August, 1947, to the date of commencement of this Act on shares, stocks, Government or other securities pledged with a creditor. We also think that a discretion should be given to the Tribunal to award interest during this period to any creditor, if it thinks it proper to do so, but the interest should not exceed four per cent. per annum simple in any such case. A second category of cases which we have excluded from the operation of this provision relates to revival of insurance policies under automatic non-forfeiture clauses and the like.

*Clause 31.*—Any private asset which is severable from any asset created out of a loan advanced by Government should be capable of being proceeded against under this Act in execution of any decree or order against a displaced person, and we have added an Explanation to clause (s) accordingly.

*Clause 35.*—We have redrafted this clause so as to require the Tribunal to be guided by similar rules regulating payment of costs to legal practitioners in ordinary civil proceedings, the intention being that the costs should not exceed half the amount normally payable.

*Clause 39.*—We have substituted the words “two-thirds in value of the debt’s” for the words “sixty per cent. of the debts”.

*Clauses 40 and 41.*—Final orders under clauses 9 and 14 should also be appealable and we have therefore simplified and recast these clauses.

*Clause 43.*—We think that in the case of a company it should be capable of recognition in India if more than  $33\frac{1}{3}$  per cent. of its shares are being held by persons resident in India, and we have provided accordingly. We have also provided for an appeal from the order of a Registrar refusing to accord recognition to any company or society.

*Clause 47.*—We have omitted certain words as unnecessary.

*Clause 48.*—Although the Code of Civil Procedure applies to proceedings of the Tribunal generally, we have amended this clause so as to expressly provide for the legal representative of a deceased debtor being brought on the record.

*Clause 49.*—We have omitted this clause as we consider it unnecessary.

*Clause 49 (old clause 50).*—We have amplified this clause to make it clear that no debtor shall be entitled to any refund by reason of any relief available to him under this Act where he has already discharged any of his debts.

*Clause 51 (old clause 52).*—We have redrafted this clause so as to leave unaffected compromises or arrangements arrived at between a

displaced debtor and any bank relating to the repayment of any debt owing by the displaced debtor. It has been represented to us that to do otherwise might affect adversely certain banks in their relation with their own creditors with respect to whom they have arrived at an arrangement with the sanction of the High Court. We have, however, provided as a matter of equity that the debtor of the bank should in all cases have the benefits conferred by clause 31 of this Bill on displaced debtors generally.

*Clause 59 (old clause 60).*—It is not the intention of this Act to completely repeal the Displaced Persons (Institution of Suits) Act, 1948, and the Displaced Persons (Legal Proceedings) Act, 1949, but to make them inapplicable to cases falling within the provisions of this Act.

2. The Bill was published in Part II, Section 2 of the *Gazette of India*, dated the 25th August, 1951.

3. We think that the Bill has not been so altered as to require circulation under Rule 77(4) of the Rules of Procedure and Conduct of Business, and we recommend that it be passed as now amended.

\*TEK CHAND

B. R. AMBEDKAR

AJIT PRASAD JAIN

\*B. L. SONDHJ

ACHINT RAM

\*A. C. GUHA

BHOPINDER SINGH MAN

B. K. DAS

YASHWANT RAI

ROHINI KUMAR CHAUDHURI

SHIV CHARAN LAL

\*R. K. SIDHVA

AMOLAKH CHAND

RAM SUBHAG SINGH

\*THAKUR DAS BHARGAVA

HUKAM SINGH.

NEW DELHI.

The 1st October, 1951.

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#### *Minutes of Dissent*

##### I

We regret we are unable to agree to the wide terms in which clauses (b) and (c) of Clause 17 and *Explanation 1* are proposed to be enacted. While it is very necessary that every displaced debtor should have a residential house and assets in India sufficient to bring him a monthly income of Rs. 250 per mensem to rehabilitate himself (as has been done in Clause 32), there is no reason why complete immunity should be given to such debtors

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\*Subject to a Minute of Dissent.

as possess extensive assets in India, including deposits in Banks, investments in stock and Shares and other property, from which they can easily discharge the decrees that may be passed by the Tribunal against them in respect of debts incurred by them in Pakistan before the 15th of August 1947.

NEW DELHI;

The 1st October, 1951

BAKHSI TEK CHAND.

B. L. SONDHIL

## II

I am signing this report with this expectation that the Government will take early steps to have a similar measure to give relief to the displaced persons of East Bengal in whatever State they may be. The conditions may differ for West and East Pakistan; but I think a similar measure is really necessary for the East Bengal displaced persons also. The Government of West Bengal have also expressed a desire to that effect

NEW DELHI;

The 1st October, 1951

A. C. GUHA.

## III

Clause 29.—I am not in favour of the Proviso. No information as to the number of creditors and debtors was forthcoming in the Select Committee meeting. I am of the opinion that debtors will be hard hit if interest is to be recovered from them from the 15th August 1947 as subsequently suggested

2. Moreover the 4 per cent. rate of interest to be charged as stated in para. 2 of the proviso is very high. If at all the interest has to be charged it should not be more than 2 per cent. in view of the extraordinary circumstances in which displaced persons were put

NEW DELHI;

The 1st October, 1951.

R. K. SIDHVA.

## IV

In the great holocaust consequent upon the partition of the country, very large number of people lost all that they had and yet while these persons lost their properties the claims against them remained unaffected. With a view to give relief to such people this Bill has been brought and I must pay my tribute of appreciation and praise to the Hon. Judge Shri Brij Basni Prasad who brought out this valuable report which is the basis of this legislation and the Hon. Minister for Rehabilitation Shri Ajit Prasadji who is mainly responsible for this kind of relief materialising in concrete form and whose sympathy with the displaced persons is responsible for the enunciation of the bold principle of relief that at least a house and Rs. 250 p.m. must be saved for every debtor family.

I cannot, however, conceal my dissatisfaction in several matters which though not fully pertinent to the present legislation are a part of the general scheme of compensation giving relief, and providing remedies for maladjustments which have taken place. In the first place whereas there is an attempt to compensate in however humble a measure the displaced persons who owned immovable property in Pakistan yet no regard has been paid to the interests of persons who were owners of very large amounts of movable properties in Pakistan which have been looted, damaged or lost there. This property is of very considerable value and in my humble opinion goes into hundreds of crores of rupees. People left all their goods, merchants left all their merchandise, factory owners lost all movable materials and goods. In fact very little of movable property could be brought from Pakistan. In many cases even the Pakistan Government took possession of such properties utilised them for their purposes and have never paid a single pie to any owner of such properties. All people have not even received what they had deposited in safe deposit vaults. I wish that full inventories of the immovable properties lost by the displaced persons could be made out and compensation was claimed.

This Bill while considering the case of a person who is living in India but who had immovable property in Pakistan which he could not look after due to disturbances regards him as a displaced person. But such persons who had very large movable properties, who ran shops and factories and had placed their goods with banks in the amount of lakhs of rupees but had no immovable properties have not been regarded as displaced persons in case they did not originally live in Pakistan and were not displaced from there. This discrimination is not understandable. Many persons living in India had their businesses in Pakistan not only branches of the firms carrying on business in India but some persons had their entire business in Pakistan, had leases of factories and were doing business, though their original home was in India. Such persons even if they lost lakhs worth goods do not become displaced persons and their debts can neither be scaled down nor can they get protection which certainly is their due if the definition of displaced persons is made applicable to them. When it is remembered that it has been estimated that very large number of claims (25 lakhs in each district of Punjab) by displaced banks etc. are pending in courts against non-displaced persons in India in respect of transactions, pledges, etc., which took place in Pakistan and some persons estimate them at no less than Rs. 3 crores, the necessity for taking some measure for relieving such persons as have lost if not all but a considerable part of their belongings in Pakistan becomes apparent and irresistibly calls for relief.

I submitted some time ago in the House that the debts of Indian Nationals due from those who went to Pakistan in 1947 and after should also be considered on their merits and some relief should be afforded to those creditors who had genuine claims against evacuees. According to the law the entire evacuee property of those persons was liable for payment of these debts as these evacuees were responsible personally to pay the same. But so far no provision has been made for paying such debts. Such genuine debts should be regarded as the first charge on the evacuee property.

I am not satisfied with the situation that as a result of this law non-displaced persons who are sureties and displaced persons who are sureties but who are not displaced debtors themselves will be put in a much worse

plight than other sureties. A surety according to law can recover the amount from the principal debtor if the creditor recovers the amount from him. The Report of the Hon. Judge made concession in favour of the surety that the decree will first be realised from the principal debtor and surety will only be liable for the balance. But it appears that surety will not have even this small concession. These sureties who are non-displaced persons and who may also have lost a great deal in Pakistan in reference to their movable properties etc. and displaced persons who are sureties and who are not debtors will have practically no remedy against the principal debtor whereas they will in law be liable for the amount for which they stood surety. When they stood surety they surely thought that they were secure as they could recover their money from the principal debtor as well as the pledged goods. But it so happens that the eventual remedy of the surety has practically been wiped off and they stand to lose all along the line. I wish that some equitable principle were devised and they could be given equitable relief.

I am happy and satisfied that in regard to displaced debtors necessary relief is being given in the matter of payment of debts of the creditors though the relief is being given at the cost of creditors many of whom are displaced persons themselves. Non-displaced creditor is being denied even the right to apply against the displaced debtor which does not seem to me to be a fair proposition. I wish that in the entire scheme of things all persons should have been relieved according to their needs. It is also possible that as a result of this legislation some persons who are able to pay may also get advantage at the cost of other persons. But if the full scheme is worked out it may perhaps amount to robbing Peter to pay Paul. I would have liked that the Government may have set aside a few crores of rupees to relieve and liquidate hard cases and provide equitable relief in cases where the equities demanded that relief to one person involved irreparable damage to another. A large number of cases are pending in the courts in some districts of the Punjab in which the position is exceptionally hard and in which justice requires that some relief should be given. I hope the Hon. the Rehabilitation Minister would consider the entire matter on merits and bring in a new bill to redress such hard cases.

NEW DELHI;

The 1st October 1951

THAKUR DAS BHARGAVA.

(AS AMENDED BY THE SELECT COMMITTEE)

(Words side-lined or underlined indicate the amendments suggested by the Committee; asterisks indicate omissions.)

BILL No. 69 OF 1951

*A Bill to make certain provisions for the adjustment and settlement of debts due by displaced persons, for the recovery of certain debts due to them and for matters connected therewith or incidental thereto.*

**Enacted by Parliament as follows:—**

## CHAPTER I

### PRELIMINARY

**1. Short title, extent and commencement.**—(1) This Act may be called the Displaced Persons (Debts Adjustment) Act, 1951.

(2) It extends to the whole of India except the State of Jammu and Kashmir.

(3) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint, and different dates may be appointed for different States or for different parts thereof.

**2. Definitions.**—In this Act, unless the context otherwise requires,—

(1) “company” means a company as defined in the Indian Companies Act, 1913 (VII of 1913), and includes a company deemed to be registered under that Act by reason of any of the provisions contained in this Act;

(2) “Companies Act” means the Indian Companies Act, 1913 (VII of 1913),

(3) “compensation” means any compensation paid, whether in cash or in kind, in respect of any immovable property in West Pakistan belonging to a displaced person under any general scheme arrived at in this behalf between the Government of India and the Government of Pakistan or framed by the Government of India;

(4) “co-operative society” means a co-operative society registered under the Co-operative Societies Act, 1912 (II of 1912), or under any other law for the time being in force in any State for the registration of co-operative societies;

(5) “Co-operative Societies Act” means the Co-operative Societies Act, 1912 (II of 1912), and includes any other law for the time being in force in any State relating to co-operative societies,

(6) “debt” means any pecuniary liability, whether payable presently or in future, or under a decree or order of a civil or revenue court or otherwise, or whether ascertained or to be ascertained, which—

(a) in the case of a displaced person who has left or been displaced from his place of residence in any area now forming part of West Pakistan, was incurred before he came to reside in any area now forming part of India;

(b) in the case of a displaced person who, before and after the 15th day of August, 1947, has been residing in any area now forming part of India, was incurred before the said date on the security of any immovable property situate in the territories now forming part of West Pakistan:

Provided that where any such liability was incurred on the security of immovable properties situate both in India and in West Pakistan, the liability shall be so apportioned between the said properties that the liability in relation to each of the said properties bears the same proportion to the total amount of the debts as the value of each of the properties as at the date of the transaction bears to the total value of the properties furnished as security, and the liability, for the purposes of this clause, shall be the liability which is relatable to the property in West Pakistan;

(c) is due to a displaced person from any other person (whether a displaced person or not) ordinarily residing in the territories to which this Act extends;

and includes

any pecuniary liability incurred before the commencement of this Act by any such person as is referred to in this clause which is based on, and is solely by way of renewal of, any such liability as is referred to in sub-clause (a) or sub-clause (b) or sub-clause

Provided that in the case of a loan, whether in cash or in kind, the amount originally advanced and not the amount for which the liability has been renewed shall be deemed to be the extent of the liability.

but does not include

any pecuniary liability due under a decree passed after the 15th day of August, 1947, by any court situate in West Pakistan or any pecuniary liability the proof of which depends merely on an oral agreement.

(7) "displaced bank" means a banking company which, before the 15th day of August, 1947, carried on the business of banking, whether wholly or partially, in any area now forming part of West Pakistan and is declared to be a displaced bank within the meaning of this Act by the Central Government by notification in the Official Gazette;

(8) "displaced creditor" means a displaced person to whom a debt is due from any other person, whether a displaced person or not;

(9) "displaced debtor" means a displaced person from whom a debt is due or is being claimed;

(10) "displaced person" means any person who, on account of the setting up of the Dominions of India and Pakistan, or on account of civil disturbances or the fear of such disturbances in any area now forming part of West Pakistan, has, after the 1st day of March, 1947, left, or been displaced from, his place of residence in such area and who has been subsequently residing in India, and includes any person who is resident in any place now forming part of India and who for that reason is unable or has been rendered unable to manage, supervise or control any immovable property belonging to him in West Pakistan, but does not include a banking company;

(11) "prescribed" means prescribed by rules made under this Act;

(12) "Tribunal" means any civil court specified under section 4 as having authority to exercise jurisdiction under this Act;

(13) "verified claim" means any claim registered under the Displaced Persons (Claims) Act, 1950 XLIV of 1950) in respect of which a final order has been passed under that Act relating to its verification and valuation;

(14) "West Pakistan" means the territories of Pakistan excluding the Province of East Bengal.

**3. Over-riding effect of Act, rules and orders.**—Save as otherwise expressly provided in this Act, the provisions of this Act and of the rules and orders made thereunder shall have effect notwithstanding anything inconsistent therewith contained in any other law for the time being in force, or in any decree or order of a court, or in any contract between the parties

**4. Tribunals competent to exercise jurisdiction under this Act**—The State Government may, by notification in the Official Gazette, specify any civil court or class of civil courts as the Tribunal or Tribunals having authority to exercise jurisdiction under this Act and may define the areas in which and the extent to which such jurisdiction may be exercised

## CHAPTER II

### DEBT ADJUSTMENT PROCEEDINGS

**6. Application by displaced debtors for adjustment of debts.**—(1) At any time within one year after the date on which this Act comes into force in any local area, a displaced debtor may make an application for the adjustment of his debts to the Tribunal within the local limits of whose jurisdiction he actually and voluntarily resides, or carries on business or personally works for gain.

(2) Every application by a displaced debtor shall contain the following particulars, namely:—

(a) the place where he resides;

(b) the trade, calling, profession or other employment in which he is now engaged and in which he was engaged in West Pakistan before he became a displaced person;

(c) his average annual income in India during the three years immediately preceding the application;

(d) the income-tax and super-tax, if any, to which he has been assessed for the three years immediately preceding the application;

(e) such other particulars as may be prescribed,

and shall be accompanied by the following schedules, namely:—

(i) a schedule containing full particulars of all his debts, whether owed jointly or individually, with the names and addresses of his creditors and joint-debtors, if any, so far as they are known to, or can by the exercise of reasonable care and diligence be ascertained by him;

(ii) a schedule of all his properties, both movable and immovable (including claims due to him) which are not liable to attachment either under the Code of Civil Procedure, 1908 (Act V of 1908), as amended by section 31 of this Act or under any other law for the time being in force, a specification of the values thereof and of the places where the same may be found;

(iii) a schedule of all his properties, both movable and immovable (including claims due to him) which are not included in the schedule under item (ii) of this clause; and

(iv) a schedule of all his properties in respect of which a claim has been submitted to the registering officer under the Displaced Persons (Claims) Act, 1950 (XLIV of 1950), and, where any order has been passed in relation to the verification and valuation of the claim under that Act, with a certified copy of the order.

(3) All persons whose names are shown in any schedule as having claims against the displaced debtor and all persons whose names are shown as joint-debtors shall be deemed to be the respondents to the application and there shall be filed along with the application or with the permission of the Tribunal, at any later stage of the proceedings, as many copies of the application and as many envelopes and notices in the prescribed form duly addressed to the respondents as there are respondents.

**6. Rejection of application in certain cases.**—Where an application made under section 5 does not comply with any of the requirements of that section, the Tribunal may either reject it, or grant to the applicant such further time as it thinks fit to comply with such requirements.

**7. Issue of notice.**—If the application is not rejected under section 6, the Tribunal shall, after causing the date for the hearing of the application to be entered in the notices referred to in section 5, cause them to be served on the respondents.

**8. Objection by respondents.**—In response to a notice under section 7, the respondent may show cause against the application by filing a written statement containing his objections to the application:

Provided that where he does not appear in person or through any authorised agent, the written statement may be sent by registered post, acknowledgment due, to the Tribunal after having been signed in the presence of a civil judicial officer or a magistrate or any other prescribed officer and duly attested by such officer or magistrate.

**9. Proceeding after service of notice on respondents.**—(1) If there is a dispute as to whether the applicant is a displaced person or not or as to the existence or the amount of the debt due to any creditor or the assets of any displaced debtor, the Tribunal shall decide the matter after taking such evidence as may be adduced by all the parties concerned and

the Tribunal shall pass such decree in relation thereto as it thinks fit.

(2) If there is no such dispute or if the respondents do not appear or have no objection to the application being granted, the Tribunal may, after considering the evidence placed before it, pass such decree in relation thereto as it thinks fit.

**10. Claims by creditors against displaced debtors.**—Any displaced person having a claim against a displaced debtor may make an application, in such form as may be prescribed, for the determination thereof to the Tribunal within the local limits of whose jurisdiction the displaced debtor actually and voluntarily resides, or carries on business, or personally works for gain, together with a statement of the debts owed to the creditor with full particulars thereof.

**11. Procedure on creditor's petition.**—(1) Where an application under section 10 has been made, the Tribunal shall cause notice thereof to be served on the displaced debtor calling upon him either to show cause, if any, against the application or to make an application on his own behalf under section 5.

(2) If, in response to a notice under sub-section (1), the displaced debtor makes an application in accordance with the provisions of section 5, the Tribunal shall proceed further in the matter as if it had commenced with an application by the displaced debtor under section 5, and all the other provisions of this Act shall apply accordingly; but, if the displaced debtor does not choose to make any such application, the Tribunal shall, after considering such evidence, if any, as may be produced before it, determine the claim and \* \* \* pass such decree in relation thereto as it thinks fit.

(3) The period of limitation specified in sub-section (1) of section 5 in respect of an application by a displaced debtor shall not apply to an application made under sub-section (2).

**12. Objection by creditor to schedule of assets.**—(1) Any creditor of a displaced debtor may make an application to the Tribunal stating that the displaced debtor, who has made an application under section 5 or sub-section (2) of section 11, has concealed any part of his assets, and the Tribunal shall, after giving due notice thereof to the displaced debtor, determine the matter.

(2) If the Tribunal finds that the displaced debtor has wilfully and fraudulently omitted to include such assets in his application, the Tribunal may dismiss the application or refuse to allow to the displaced debtor any of the reliefs under this Act to which he would otherwise have been entitled or pass such other order in relation thereto as it thinks fit.

**13. Claims by displaced creditors against persons who are not displaced debtors.**—At any time within one year after the date on which this Act comes into force in any local area, any displaced creditor claiming a debt from any other person who is not a displaced person may make an application, in such form as may be prescribed, to the Tribunal within the local limits of whose jurisdiction he or the respondent or, if there are more respondents than one, any of such respondents, actually and voluntarily resides, or carries on business or personally works for gain, together with a statement of the debt owing to him with full particulars thereof.

**14. Procedure on displaced creditor's petition.**—(1) Where an application under section 13 has been made to the Tribunal, the Tribunal shall cause notice thereof to be given to the debtor, calling upon him to show cause, if any, against the application.

(2) If there is a dispute as to whether the applicant is a displaced creditor or not or as to the existence of the debt or as to the amount thereof, the Tribunal shall decide the matter, after taking such evidence as may be produced before it, and \* \* \* \* pass such decree in relation thereto as it thinks fit.

(3) If there is no such dispute or if the debtor does not appear or has no cause to show, the Tribunal may, after considering the evidence placed before it pass such decree in relation thereto as it thinks fit.

**15. Consequences of application by displaced debtor.**—Where a displaced debtor has made an application to the Tribunal under section 5

or under sub-section (2) of section 11, the following consequences shall ensue, namely:—

(a) all proceedings pending at the date of the said application in any \* civil court in respect of any debt to which the displaced debtor is subject \* \* \* (except proceedings by way of appeal or review or revision against decrees or orders passed against the displaced debtor) shall be stayed, and the records of all such proceedings other than those relating to the appeals, reviews or revisions as aforesaid shall be transferred to the Tribunal and consolidated;

(b) all attachments, injunctions, orders appointing receivers or other processes \* \* \* issued by any such court and in force at the date of the said application in respect of any such debt shall cease to have effect and no fresh process shall, except as hereinafter expressly provided, be \* \* \* issued:

Provided that where an order appointing a receiver ceases to have effect under this section, the receiver shall, within fourteen days from the date on which his appointment ceases to have effect or within such further time as the Tribunal may in any case allow, submit to the Tribunal instead of to the court which appointed him his outstanding accounts, and the Tribunal shall, in relation to such accounts, have the same powers with respect to the receiver as the court which appointed him had or could have had.

(c) no fresh suit or other proceeding (other than any such appeal, review or revision as is referred to in clause (a)) shall be instituted against a displaced debtor \* \* \* in respect of any debt mentioned by him in the relevant schedule to his application;

(d) any immovable property belonging to the displaced debtor and liable to attachment shall not be transferred except under the authority of the Tribunal and on such terms as it thinks fit, until the application of the displaced debtor has been finally disposed of or any decree passed against him is satisfied in accordance with the provisions of this Act.

**16. Debts secured on immovable property.**—(1) Where a debt incurred by a displaced person is secured by a mortgage, charge or lien on the immovable property belonging to him in West Pakistan, the Tribunal may, for the purpose of any proceeding under this Act, require the creditor to elect to retain the security or to be treated as an unsecured creditor.

(2) If the creditor elects to retain the security, he may apply to the Tribunal, having jurisdiction in this behalf as provided in section 10, for a declaration of the amount due under his debt.

(3) Where in any case, the creditor elects to retain his security, if the displaced debtor receives any compensation in respect of any such property as is referred to in sub-section (1), the creditor shall be entitled—

(a) where the compensation is paid in cash, to a first charge thereon:

Provided that the amount of the debt in respect of which \* \* \* he shall be entitled to the first charge shall be that amount as bears to the total debt the same proportion as the compensation paid in

respect of the property bears to the \* \* value of the verified claim in respect thereof \* \* \* and to that extent the debt shall be deemed to have been reduced;

(b) where the compensation is by way of exchange of property, to a first charge on the property situate in India so received by way of exchange:

Provided that the amount of the debt in respect of which \* \* he shall be entitled to the first charge shall be that amount as bears to the total debt the same proportion as the value of the property received by way of exchange bears to the value of the verified claim in respect thereof and to that extent the debt shall be deemed to have been reduced.

(4) Notwithstanding anything contained in this section, where a ~~debt~~ is secured by a mortgage of agricultural lands belonging to a displaced person in West Pakistan and the mortgage was with possession, the mortgagee shall, if he has been allotted lands in India in lieu of the lands of which he was in possession in West Pakistan, be entitled to continue in possession of the lands so allotted until the debt is satisfied from the usufruct of the lands or is redeemed by the debtor:

Provided that in either case the amount of the debt shall be only ~~that~~ amount as bears to the total debt the same proportion as the value of the lands allotted to the creditor in India bears to the value of the lands left behind by him in West Pakistan and to that extent the debt shall be deemed to have been reduced.

(5) Where a creditor elects to be treated as an unsecured creditor, in relation to the debt, \* \* the provisions of this Act shall apply accordingly.

**17. Debts secured on movable property.**—(1) Where in respect of a debt incurred by a displaced debtor and secured by the pledge of movable property belonging to him, the creditor had been placed in possession of such property at any time before the debtor became a displaced person, the following rules shall regulate the rights and liabilities of the creditor and the debtor, namely:—

(a) the creditor may, if he is still in possession of the pledged property, realise the sum due to him by the sale of such property after giving to the debtor reasonable notice of the sale;

(b) the creditor shall not be entitled, in any case where the pledged property is no longer in his possession or is not available for redemption by the debtor, to recover from the debtor the debt or any part thereof for which the pledged property was security;

(c) the debtor shall not be liable, in the case of a sale by the creditor of any pledged property, whether under clause (a) or otherwise, to pay the balance where the proceeds of such sale are less than the amount of the debt due;

(d) the creditor shall, in any case where the proceeds of the sale of the pledged property are greater than the amount of the debt due, pay over the surplus to the debtor.

*Explanation I.*—For the purposes of this section, the creditor shall be deemed to be in possession of the pledged property in any case in which the pledged property, although not delivered to him was delivered to a person authorised by him or was being held by the debtor on behalf of the creditor, and the ownership or possession thereof could not have been transferred to a third party without the express consent or permission of the creditor.

*Explanation II.*—Where any motor vehicle or other movable property has been purchased with money the whole or any part of which has been advanced by a creditor who retains the ownership thereof by way of security but allows the debtor to use it with his permission, the property shall for the purposes of this section be deemed to be pledged property of the debtor in the possession of the creditor.

(2) Notwithstanding anything contained in this section, the creditor shall be entitled to receive, and to give a valid discharge in respect of, any sum due under this Act or under any other law for the time being in force from an insurance company in respect of any claim arising out of the loss or destruction of the pledged property, but the creditor shall, in any case where the sum received from the insurance company is greater than the amount of the debt due to him, pay over the surplus to the debtor.

**18. Claims against insurance companies.**—(1) Where any property in West Pakistan belonging to a displaced person was insured with any insurance company before the 15th day of August 1947, against any risk arising out of fire or theft or riot and civil commotion and there has been a loss in respect of such property arising out of any such risk at a time when the contract of insurance was in force, such company shall not be entitled to refuse payment of the sum due under any claim in relation thereto on the ground that—

(a) no report was lodged with the police within the agreed time, or

(b) the claim was not made to the company within the agreed time, or

(c) in the case of a policy covering any risk arising out of riot and civil commotion, the disturbances in West Pakistan were not in the nature of a riot or civil commotion;

(d) the displaced person has not fulfilled any other condition of the contract which in the opinion of the Central Government is of a technical nature and which the Central Government has, by notification in the Official Gazette, specified as a condition of the contract for the purposes of this section; \* \* \*

and any contract to the contrary, to the extent to which it is in contravention of the provisions of this sub-section, shall be deemed to have had no effect.

(2) Where a loss has been incurred in respect of any property in the circumstances specified in sub-section (1), the Tribunal shall, in every proceeding where it is necessary to do so, determine respectively the amount of the loss, the amount for which the property was insured on the date of such loss, and the amount, if any, paid by the insurance company, and shall make a report thereof to such board or other authority as may be prescribed, and the prescribed board or other authority shall, after taking into account such matters as may be prescribed as being relevant

thereto, and subject to any rules made in this behalf, in turn propose to the Tribunal the amount for which the claim against the insurance company shall be decreed, and the Tribunal shall pass a decree accordingly.

(3) The amount realised from the insurance company under any decree passed under sub-section (2) shall first be applied towards the satisfaction of the debt due from the displaced person, and the balance, if any, shall be refunded to the displaced person.

(4) An application under this section may be made either by a displaced person having a claim against the insurance company in the circumstances specified in sub-section (1) or by an assignee or any other person having an interest in the claim of any such displaced person, to the Tribunal within the local limits of whose jurisdiction the displaced person actually and voluntarily resides or carries on business or personally works for gain or, in the case of a displaced bank making an application under this section, within whose limits the bank carries on business, for the determination of the amount due in respect of the claim in accordance with the provisions of sub-section (2).

(5) To every proceeding under sub-section (4) the insurance company and all persons interested in the claim shall be made parties:

Provided that the Tribunal may at any stage of the proceeding direct that the name of any person whose presence before the Tribunal may be necessary in order to enable the Tribunal effectually and completely to adjudicate upon and settle all the questions involved, be added to the proceeding.

(6) No application under this section shall be entertained in any case where no claim has been made to the insurance company within one year after the date of the loss.

*Explanation.*—A claim shall be deemed to have been made within the meaning of this sub-section if intimation thereof has been given to the insurance company within one year after the date of the loss notwithstanding that the intimation does not specify the amount of the claim or is not in the form, if any, required by the contract of insurance or in any other specified form.

**19. Calls on shares in companies.**—(1) Where a company or a co-operative society has made any call upon a displaced person or a displaced bank in respect of any moneys remaining unpaid on any share held by him or it on the 15th day of August, 1947, in the company or co-operative society, as the case may be, and there has been a failure on the part of the shareholder to pay any moneys due in respect of such call, then, notwithstanding anything to the contrary contained in the Companies Act, or in the memorandum or articles of association or the Co-operative Societies Act, no interest shall be payable in respect of any such moneys due and the company or the co-operative society, as the case may be, shall not be entitled to forfeit the share or any part thereof, and any forfeiture made before the commencement of this Act in respect of any share in the circumstances specified in this sub-section shall be deemed to have had no effect, and no person shall be deemed to have ceased to be a member of the company or co-operative society merely by reason of such forfeiture.

(2) Notwithstanding anything contained in the Companies Act, or in the memorandum or articles of association, or the Co-operative Societies Act, it shall be lawful for a displaced person or a displaced bank to apply to the company or the co-operative society, as the case may be, for the conversion of any partly paid-up share held by him or it in the company or society into such smaller number of fully paid-up shares as the society or company may have issued and in respect of which calls have already been made.

(3) Where any share forfeited before the commencement of this Act has been disposed of by the company in accordance with its articles of association and it is not possible for the company to give to the displaced person the relief to which he is entitled under this section without increasing its capital, the capital of the company shall be deemed to have been increased to the extent to which it is necessary to provide that relief.

(4) If the company or the co-operative society refuses to comply with any such request as is contained in an application under sub-section (2), the Tribunal may, on application made to it in this behalf and if satisfied that there is no cause for such refusal, issue a direction to the company or the co-operative society accordingly, and the company or society shall be bound to comply therewith and every such direction shall take effect from the date thereof.

(5) Save as otherwise provided in this section, nothing contained herein shall affect the validity of any action taken by the company or its board of directors in pursuance of the provisions of the Companies Act or of the memorandum or articles of associations relating to the company.

(6) The provisions of this section shall have effect for a period of ten years from the 15th day of August, 1947, and thereafter shall cease to have effect except as respects things done or omitted to be done.

**20. No calls to be made on displaced person or bank when company or co-operative society is in liquidation.**—(1) Where a company or a co-operative society is being wound up, no displaced person or displaced bank shall be called upon, notwithstanding anything to the contrary contained in the Companies Act or in the memorandum or articles of association or the Co-operative Societies Act, to make any contribution to the assets of the company or co-operative society, as the case may be, in respect of any share held by him or it in the company or society on the 15th day of August, 1947.

(2) The provisions of this section shall have effect for a period of ten years from the 15th day of August, 1947, and shall also apply in respect of any calls made and not satisfied before that date, and shall cease to have effect after the expiry of the said period except as respects things done or omitted to be done.

**21. Power to revise certain decrees and settlements.**—(1) Where, before the commencement of this Act, a decree has been passed by a civil court against, or a settlement has been entered into by, a displaced debtor \* \* in respect of any debt, the Tribunal shall, on the application of such debtor, revise it so as to bring it into accord with the provisions of this Act.

(2) In determining the amount due under any such decree or settlement, the Tribunal shall accept as binding the findings of the court which passed the decree or the facts contained in the settlement, as the case may be, to the extent to which the findings or the facts are not inconsistent with the provisions of this Act:

Provided that the Tribunal shall not determine any claim under any such decree until any appeal or revision filed against it has been finally decided or the period allowed for any appeal therefrom has expired, and in all such cases the finding of the Tribunal shall be based on the final decree.

(3) Notwithstanding anything contained in this section, no Tribunal shall, in respect of any debt revise any settlement arrived at before the commencement of this Act between an insurance company and a displaced person or between an insurance company and a displaced bank having an interest in the claim of a displaced person against the insurance company and arriving at such settlement by virtue of that interest:

Provided that payment in full has been made in pursuance of such settlement.

**22. Apportionment of joint debts.**—Where a debt is due from a displaced person jointly with another person, the Tribunal shall, for the purposes of this Act, apportion the liability between them according to the following rules, namely:—

(a) if the liability of each debtor is defined, then according to the defined share of each;

(b) if the debt was taken for any trade or business of the joint debtors, then according to the shares held by each of the joint debtors in the trade or business;

(c) if the debt was not taken in any defined shares or for any trade or business in which the partners have any defined share, the debt shall be apportioned into as many parts as there are joint debtors, and each joint debtor shall be liable only for the part apportioned to him;

(d) if one joint debtor is a displaced person and another is not, the sum apportioned to the non-displaced person shall not be deemed to be a debt within the meaning of this Act and the creditor may in respect of such debt seek any remedy open to him in a civil court or otherwise;

(e) if the debt was taken by a joint Hindu family, the members of the joint Hindu family shall be deemed to be joint debtors within the meaning of this section and the debt shall be apportioned amongst the members thereof in the same proportion in which shares would be allotted to them on partition:

Provided that the share of any member of such a joint family any of whose male lineal ascendants in the male line of ascent is alive and joint with such member shall be deemed to be included in the share of his oldest surviving ascendant in the male line of ascent, and such member shall not be separately regarded as a joint debtor for the purpose of this clause;

(f) if the liability is secured by a mortgage of movable and immovable properties, the debt shall be apportioned between the two properties in the same proportion as the value of each property bears to the total value of the properties:

*Explanation.*—For the purposes of this clause, the value of the movable property shall be deemed to be the value thereof immediately before the date on which the debtor became a displaced person, and the value of the immovable property shall be deemed to be the value of the verified claim in respect thereof;

(g) where the relationship between the joint debtors is that of principal and surety, nothing contained in this Act shall prevent the institution of a suit for the recovery of the debt against the surety but no decree shall be passed in such suit for an amount in excess of the amount decreed or which can be decreed against the principal debtor in accordance with the provisions of this Act:

Provided that the total amount which may be recovered from the principal debtor and the surety shall not exceed the amount decreed or which can be decreed by the Tribunal against the principal debtor in accordance with the provisions of this Act.

**23. Simplified procedure in certain cases.**—In the determination of any individual debt which does not exceed five thousand rupees,—

(a) it shall not be necessary for the Tribunal to take down the evidence of the witnesses in writing at length but the Tribunal, as the examination of each witness proceeds, shall make a memorandum of the substance of what he deposes and such memorandum shall be written and signed by the Tribunal and shall form part of the record;

(b) the decision of the Tribunal need not contain more than the points for determination and the decision thereon.

**24. Presumption respecting registered documents.**—It shall be presumed until the contrary is proved that any document registered under the Indian Registration Act, 1908 (XVI of 1908) or any certified copy thereof and produced before the Tribunal has been proved.

**25. Application of Act V of 1908.**—Save as otherwise expressly provided in this Act or in any rules made thereunder, all proceedings under this Act \* \* shall be regulated by the provisions contained in the Code of Civil Procedure, 1908 (Act V of 1908).

**26. Signing and verification of applications and written statements.**—Every application and the schedules, if any, attached thereto and every written statement filed before the Tribunal for any relief under this Act shall be signed and verified in the manner prescribed by the Code of Civil Procedure, 1908 (Act V of 1908), for the signing and verification of pleadings.

\* \* \* \* \*

**27. Contents of decrees.**—In all cases in which the Tribunal passes a decree on the application of a displaced person, it shall prepare a complete schedule of the creditors and of the assets and liabilities of the displaced person.

**28. Execution of decrees.**—It shall be competent for the civil court which has been specified as the Tribunal for the purposes of this Act to execute any decree or order passed by it as the Tribunal in the same manner as it could have done if it were a decree or order passed by it as a civil court.

### CHAPTER III

#### RELIEFS

**29. Cesser of accrual of interest.**—(1) On and from the 15th day of August, 1947, no interest shall accrue or be deemed to have accrued in respect of any debt owed by a displaced person, and no Tribunal shall allow any future interest in respect of any decree or order passed by it:

Provided that—

(a) where the debt is secured by the pledge of shares, stocks, Government securities or securities of a local authority, the Tribunal shall allow, for the period commencing from the 15th day of August, 1947, and ending with the date of commencement of this Act, interest to the creditor at the rate mutually agreed upon or at a rate at which any dividend or interest has been paid or is payable in respect thereof, whichever is less;

(b) in any other case the Tribunal may, if it thinks it just and proper to do so after taking into account the paying capacity of the debtor as defined in section 32, allow, for the period mentioned in clause (a), interest at a rate not exceeding four per cent. per annum simple.

(2) Nothing in this section shall apply to the interest payable in respect of any monies advanced by a creditor, including an insurance company, on the security of a policy of life insurance of a displaced debtor in order to keep it alive.

**30. Exemption from arrest.**—No displaced person shall be liable to arrest or imprisonment in execution of any decree for the recovery of any debt whether passed before or after the commencement of this Act.

**31. Further reliefs in the matter of attachment of property.**—Section 60 of the Code of Civil Procedure, 1908 (Act V of 1908) shall, in relation to the execution of any decree for a debt against a displaced person (whether passed before or after the commencement of this Act), have effect, as if—

(1) for clause (c) of the proviso to sub-section (1), the following clauses had been substituted, namely:—

“(c) houses and other buildings (with the materials and the sites thereof and the land immediately appertaining thereto and necessary for their enjoyment) belonging to an agriculturist and not proved by the decree-holder to have been let out on rent or otherwise to any person other than the father, mother, wife, son, daughter, daughter-in-law, brother, sister or other dependant of the judgment-debtor or to have been left vacant for a period of one year or more;

(cc) milch animals, whether in milk or in calf, kids, animals used for the purpose of transport or draught cart and open spaces or enclosures belonging to an agriculturist and required for use

in case of need for tying cattle, parking carts or stacking fodder or manure;

(ccv) one main residential house and other buildings attached to it (with the materials and the sites thereof and the land immediately appertaining thereto and necessary for their enjoyment) belonging to a judgment-debtor other than an agriculturist and occupied by him;";

(2) in clause (i), for the words "hundred rupees" the words "two hundred and fifty rupees" had been substituted;

(3) after clause (p), the following clauses had been inserted, namely.—

"(q) two-thirds of the agricultural produce of the judgment-debtor,

(r) so much of any other property of the judgment-debtor as constitutes the means of his livelihood and as is likely, in the opinion of the court, to yield to him an income of not less than two hundred and fifty rupees a month;

(s) any loan advanced or agreed to be advanced by or on behalf of or out of the funds of the Central Government or a State Government, or any asset created from any such loan;".

*Explanation.*—Where any such asset as is referred to in clause (s) has been created partly from such loan and partly from the private funds of the judgment-debtor, that portion of the asset which has been created from the private funds shall, if severable from the remaining portion, be liable to attachment or sale.

**32. Scaling down of debts.**—(1) Where, on the application of a displaced debtor under section 5 or sub-section (2) of section 11, the Tribunal has determined the amount due in respect of each debt in accordance with the provisions of this Act, it shall proceed to determine the paying capacity of the debtor.

(2) If the paying capacity of the debtor is equal to or exceeds the aggregate sum of all the debts so determined (exclusive of any debt in respect of which the creditor has elected to retain the security in accordance with the provisions of section 16), the Tribunal shall pass a decree for the aggregate sum so determined, specifying the amount due to each creditor and shall allow repayment thereof in instalments, in accordance with the provisions contained in section 33, unless for reasons to be recorded it directs otherwise.

(3) If the paying capacity of the debtor is less than the aggregate sum referred to in sub-section (2), the Tribunal shall divide the decree into two parts and provide in the first part thereof (hereinafter referred to as the first part of the decree) that the sum equivalent to the paying capacity shall, subject to the provisions contained in section 33, be realised from the assets of the debtor in India, and provide in the second part thereof (hereinafter referred to as the second part of the decree) that the balance shall be realised, subject to the provisions contained in sub-section (6), from any compensation which the debtor may receive:

Provided that if no such compensation is received, the balance shall be irrecoverable.

(4) A creditor who has elected to retain his security under section 16 shall have no right to realise any money due to him from the assets of the debtor in India, but nothing in this sub-section shall affect any of the rights given to him by section 16.

(5) A creditor shall have the right at any time at least six months before the receipt by the debtor of compensation to apply that the whole or the balance of the first part of the decree, in so far as any debt due to him is concerned, may be added to the second part of the decree, and thereupon he shall have no right to realise any money from the assets of the debtor in India.

(6) For the purposes of this Act, the amount payable from the compensation for the satisfaction of the second part of the decree shall be that amount as bears to the aggregate amount of all the debts in the second part of the decree [including therein any sum added to it under sub-section (5) and the sum determined in favour of the secured creditor \* \* \* \* \* in the manner specified in the proviso to clause (a) of sub-section (3) of section 16] as the compensation in respect of the property of the debtor payable to him under the Displaced Persons (Claims) Act, 1950 (XLIV of 1950) bears to the verified claim; and the balance of the compensation, if any, shall be refunded to the displaced debtor.

(7) Every instalment paid by the displaced debtor in respect of the first part of the decree and any sum payable from the compensation in accordance with sub-section (6) shall be distributed rateably amongst the decree-holders, if more persons than one are entitled thereto:

Provided that the secured creditor who has not elected to be treated as an unsecured creditor under section 16 shall be entitled to a prior charge on the amount payable from the compensation.

(8) Where a displaced person receives compensation by way of exchange of property, then, subject to the prior charge, if any, of a creditor under section 16, the aggregate sum payable in respect of the second part of the decree shall be a second charge upon the property received by way of exchange, but the amount of the second charge shall be that amount as bears to the total sum the same proportion as the value of the property received by way of exchange bears to the value of the original property verified and valued under the Displaced Persons (Claims) Act, 1950 (XLIV of 1950).

(9) Where a displaced person makes a default in the payment of any instalment fixed in respect of the first part of the decree or does not pay the amount determined in accordance with sub-section (4) of section 16 or sub-section (8) of this section for which the first or the second charge may have been created upon the property received by way of exchange, the creditor may apply for the execution of the decree by the attachment and sale of the attachable assets of the judgment-debtor or by the sale of the property obtained by way of exchange upon which the charge has been created, as the case may be, and the amount realised by such execution shall be distributed rateably among the decree-holders:

Provided that nothing contained in this sub-section shall affect the rights of any charge-holders.

(10) For the purposes of this Act, where the compensation is paid in cash, the amount which shall be available for purposes of satisfaction of

the debts in the second part of the decree shall in no case exceed seventy-five per cent. of the amount of such compensation; and where it is by way of exchange of property, the extent of the property which shall be available for the said purposes shall in no case exceed seventy-five per cent. in value of such property.

*Explanation.*—In this section the expression “paying capacity” means the aggregate of the market value of all the attachable assets in India of the displaced debtor plus the income which is likely to accrue to him for the next three years succeeding, excluding from the computation of such income a sum calculated at the rate of two hundred and fifty rupees a month.

**33. Matters to be taken into account in directing payment by instalments.**—(1) In directing payment of any sums by instalments under the first part of the decree, the Tribunal shall take into account among other matters—

(a) the present income of the displaced debtor from all sources and the income that is likely to accrue to him in future;

(b) the size of the family dependent upon him for the ordinary necessities of life and the expenditure likely to be incurred for the education and marriage of the children of the displaced person dependent upon him.

(2) Where a displaced creditor is a minor, or a widow or a person who, by reason of any physical disability, is permanently disabled from earning his livelihood, the Tribunal may direct that any instalment payable to him or her shall be twenty-five per cent. higher than what would otherwise have been directed to be paid, and where it does so, it shall also direct that the instalments of other decree-holders shall be proportionately reduced.

**34. Variation of maintenance allowances.**—Where a displaced debtor has been ordered to pay an allowance periodically to any person for his maintenance under any decree or order of a court, or is liable to pay such allowance under any agreement voluntarily entered into, the rate at which such allowance is payable may be varied by the Tribunal on application made to it in this behalf, if in view of the change in the circumstances of the displaced debtor, the Tribunal thinks that such variation is necessary, and such variation shall have effect for such period as the Tribunal may direct, notwithstanding anything in any decree, order or agreement to the contrary.

**35. Taxation of lawyer's fees.**—In directing payment of costs by any person as costs in respect of fees to any legal practitioner employed in any proceeding before it, the Tribunal shall be guided by any rules for the time being in force regulating the payment of such costs in proceedings of a similar nature before the ordinary civil courts, and shall not award more than one-half of what in its opinion the costs before the civil court would have been.

**36. Extension of period of limitation.**—Notwithstanding anything contained in the Indian Limitation Act, 1908 (IX of 1908) or in any special or local law or in any agreement.—

(a) any suit or other legal proceeding in respect whereof the period of limitation was extended by section 8 of the Displaced Persons (Institution of Suits) Act, 1948 (XLVII of 1948), and

(b) any suit or other legal proceeding for the enforcement of a claim against an insurance company not falling within the provisions of clause (a) in respect whereof the cause of action had arisen, whether wholly or in part, in the territories now situate in West Pakistan and the institution of the suit or other legal proceeding has become barred by reason of a condition in the contract, which, but for the condition, would have been governed by the provisions contained in clause (a), may be instituted at any time within one year from the commencement of this Act.

**37. Curtailment of period of limitation for execution of certain decrees.—**Notwithstanding anything contained in section 48 of the Code of Civil Procedure, 1908 (Act V of 1908), or in any other law for the time being in force, no order for the execution of a decree in respect of a debt against a displaced person shall be made upon an application presented after the expiration of—

(a) in the case of decrees passed before the commencement of this Act, six years from such commencement;

(b) in the case of decrees passed after the commencement of this Act, six years from the date of the decrees;

(c) in the case of decrees directing payment of money to be made at prescribed intervals or on certain dates, six years from the date of default in making the payment in respect of which the decree-holder seeks to have the decree executed:

Provided that nothing in this section shall be construed as extending the limit of time for execution as provided in section 48 of the said Code for an application for the execution of a decree passed before the commencement of this Act.

**38. Sale of immovable property in execution.—**(1) Where in the execution of any decree for the recovery of a debt against a displaced person his immovable property is sought to be sold, the court executing the decree shall, in the first instance, determine the market value of the property and, if the value so determined is less than or equal to the amount of the decree together with the proportionate amount of any prior encumbrance, the court shall transfer the property to the decree-holder.

(2) If the value determined under sub-section (1) is greater than the amount of the decree together with the proportionate amount of any prior encumbrance the court shall determine the portion of such property the value of which is equal to the amount of the decree with the proportionate amount of such prior encumbrance, and may, if it is reasonable or convenient to do so, transfer that portion to the decree-holder.

(3) Where any property is transferred under the provisions of this section to the decree-holder, the decree shall be deemed to be satisfied to the extent of the value of the property so transferred:

Provided that if the decree-holder does not desire to take the property or, in the opinion of the court, it is not reasonable or convenient to transfer the property to him, the property may be sold by public auction, but irrespective of the price fetched at the public auction the market value of the property as determined under this section (and not the amount payable to the decree-holder out of the sale proceeds of the public auction) shall be deemed to be the amount which has been paid to the decree holder in respect of the decree, and satisfaction thereof shall be entered accordingly.

**39. Encouragement of settlements.**—If the displaced debtor and the creditor or, where there are more creditors than one, such number thereof as hold more than two-thirds in value of the debts due from the displaced debtor enter into an agreement for the adjustment of the liabilities, the Tribunal shall if an application is made to it in this behalf, after giving due notice to the other creditors affected, adjust the remaining debts accordingly if the terms of the agreement are just and fair, and pass a decree accordingly.

## CHAPTER IV

### APPEALS

**40. General provisions relating to appeals.**—Save as otherwise provided in section 41, an appeal shall lie from—

(a) any final decree or order of the Tribunal, or

(b) any order made in the course of execution of any decree or order of the Tribunal, which if passed in the course of execution of a decree or order of a civil court would be appealable under the Code of Civil Procedure, 1908 (Act V of 1908),

to the High Court within the limits of whose jurisdiction the Tribunal is situate.

**41. Restrictions on right of appeal in certain cases.**—Notwithstanding anything contained in section 40, where the subject-matter of the appeal relates to the amount of a debt and such amount on appeal is less than rupees five thousand, no appeal shall lie.

**42. Parties to appeals.**—For the purpose of any appeal under this Act, it shall be sufficient if only such persons as, in the opinion of the appellant, are necessary parties to the appeal for the purpose of determining the real questions in controversy between them, are impleaded as respondents to the appeal:

Provided that where it appears to the High Court at the hearing that any person who was a party to the proceeding before the Tribunal from whose decree the appeal is preferred but who has not been made a party to the appeal is interested in the result of the appeal, the Court may adjourn the hearing to a future date to be fixed by the Court and direct that such person be made a respondent.

## CHAPTER V

### MISCELLANEOUS

**43. Registration of certain societies and companies under Indian law.**—

(1) Where the registered office of any society or company registered before the 15th day of August, 1947, under the Societies Registration Act, 1860 (XXI of 1860), or the Co-operative Societies Act, 1912 (II of 1912), or under any other law then in force in any Province for the registration of co-operative societies or the Indian Companies Act, 1913 (VII of 1913), is situated in the territory now forming part of West Pakistan but a majority of its members for the time being are resident in India, or, in the case of a company, more than thirty-three and one-third of its shares in value are being held by persons resident in India, the society, or company, as the case may be, may apply within one year from the commencement of this Act to the Registrar of Societies, Co-operative Societies or Companies,

as the case may be, within the local limits of whose jurisdiction the majority of the members of the governing body \* \* \* reside or carry on business, for the recognition of the society or company as such in India.

(2) The Registrar, after making such inquiry into the matter as he deems fit, may either accord such recognition or refuse to do so.

(3) An appeal shall lie from the order of the Registrar under sub-section (2) to the State Government and no order passed by the Registrar or by the State Government on appeal shall be called in question in any court.

(4) Where the Registrar accords recognition to a society, co-operative society or company, he shall cause necessary entries thereof to be made in his register and thereupon, notwithstanding anything to the contrary contained in any law for the time being in force or in any instrument, the society or the company, as the case may be, shall be deemed to have been formed and registered under the relevant law as in force in India, and every such society or company shall, among other matters, have the right to demand and receive any moneys due to it from any person residing or carrying on business in India.

**44. Bar of further applications in certain cases.**—Subject to the other provisions contained in this Act, where an application made by a displaced debtor under section 5 or under sub-section (2) of section 11, or by a displaced creditor under section 13 has been dismissed, no further application for the same purpose shall lie.

**45. Amendment of applications.**—Clerical or arithmetical mistakes in any application or in any schedule annexed thereto arising from any accidental slip or omission may at any time be corrected by the Tribunal, either of its own motion or on the application of any of the parties.

**46. Service of notices.**—Every notice issued under this Act shall be served by registered post, acknowledgment due, unless the Tribunal for reasons to be recorded, directs service in any of the other modes specified in Order V of the First Schedule to the Code of Civil Procedure, 1908 (Act V of 1908).

**47. Effect of failure on the part of displaced debtor to disclose certain matters.**—Where a displaced debtor has not mentioned in the relevant schedule to his application any debt owing by him or any property, movable or immovable, belonging to him, whether such property is liable to attachment \* \* \* or not liable to attachment at all, nothing contained in this Act shall prevent—

(a) in the case of the debt, the creditor from instituting any proceeding for the recovery thereof under any law for the time being in force other than this Act; and

(b) in the case of the property, from being attached or otherwise dealt with under any such law.

**48. Proceedings not to abate on death of debtor.**—Notwithstanding anything contained in this Act, no proceeding before a Tribunal shall be deemed to abate by reason merely of the death of the debtor who is a party to the proceeding, and a decree may be passed notwithstanding the death and such

decree shall have the same force and effect as if it had been passed before the death took place:

Provided that the Tribunal on an application made in that behalf, shall cause the legal representative of the deceased debtor to be made a party to the proceeding, and any person so made a party may make any defence appropriate to his character as legal representative of the deceased debtor.

Provided further that nothing contained herein shall be deemed to render the legal representative of the deceased debtor liable to satisfy the decree except to the extent to which any of the assets of the deceased debtor have devolved on him.

\* \* \* \* \*

**49. Past transactions not to be affected.**—(1) If before the commencement of this Act a displaced debtor has \* \* \* satisfied or discharged any of his liabilities in any manner whatsoever, such transactions shall not be affected by anything contained in this Act.

(2) Where the Tribunal has determined the amount due in respect of any debt in accordance with the provisions of this Act, any payments including payments by way of interest, made by the displaced debtor towards the debt prior to such determination shall be adjusted towards the amount so determined:

Provided that no creditor shall be called upon to refund any amount paid to him if it is found that it is in excess of the amount determined as being due to him under this Act.

**50. Displaced debtor not to be deemed insolvent.**—Notwithstanding anything contained in any law for the time being in force relating to insolvency, no displaced debtor shall be deemed to be insolvent or to have been adjudicated as such within the meaning of any law for the time being in force relating to insolvency by reason only of his applying to get his debts adjusted under this Act, and no petition in insolvency shall lie against a displaced debtor in respect of any debt incurred by him before the 15th day of August, 1947.

**51. Compromises or arrangements between banks and their debtors not to be reopened in certain cases.**—Notwithstanding anything contained in this Act, no compromise or arrangement arrived at, whether before or after the commencement of this Act, between a displaced debtor and a bank relating to the repayment, discharge or satisfaction of any debt owing by the displaced debtor to the bank shall be reopened by the Tribunal, and nothing contained in this Act shall affect any such compromise or arrangement:

Provided that there is in force in respect of the bank a compromise or arrangement between it and its own creditors or any class of such creditors which has been duly sanctioned by the court under section 153 of the Indian Companies Act, 1913 (VII of 1913); and

Provided further that the particulars specified in clauses (c), (cc), (ccc), (i), (a) (r) and (s) of the proviso to sub-section (1) of section 60 of the Code of Civil Procedure, 1908 (Act V of 1908), as amended by section 81 of this Act, shall not be liable to attachment or sale in any proceeding against the displaced debtor.

**52. Communication of contents of decrees to prescribed authority.—**

(1) Every Tribunal shall communicate to the prescribed authority, in such manner as may be prescribed, the amount of the prior charge declared under sub-section (3) of section 16, and shall also forward to it a copy of the decree passed on the application of a displaced debtor under section 5 or sub-section (2) of section 11 and also of any order passed under sub-section (5) of section 32, specifying the amount due to the creditor mentioned therein on the date of the order.

(2) The prescribed authority shall scale down the debts reported to him in accordance with sub-section (6) of section 32 and shall, subject to any rules made in this behalf, meet the prior charge of the secured creditor in accordance with sub-section (2) of section 16 in the first instance and thereafter distribute the balance of the compensation available for distribution within the meaning of sub-section (10) of section 32 rateably amongst the other decree-holders whose decrees have been reported to him.

Provided that in making any such rateable distribution the prescribed authority shall have due regard to the provisions contained in sub-section (2) of section 32.

(3) The balance from the amount of the compensation payable shall be refunded to the displaced debtor.

(4) Any amount paid by the prescribed authority to any decree-holder under the provisions of this section shall, to that extent, be a valid discharge of the debt due by the displaced debtor.

**53 Application of the Limitation Act.**—Subject to the other provisions contained in this Act, the Indian Limitation Act, 1908 (IX of 1908) shall apply to the institution of any proceeding under this Act, and, for the purpose of determining and computing the period of limitation prescribed by that Act in relation thereto, every application made under this Act shall be deemed to be a suit for the purpose of that Act.

**54. Order XXXVIII of the First Schedule to Code of Civil Procedure not to apply.**—Nothing contained in Order XXXVIII of the First Schedule to the Code of Civil Procedure, 1908 (Act V of 1908), relating to arrest and attachment before judgment, shall apply to any proceeding under this Act.

**55 Protection of action taken in good faith.**—No suit, prosecution or other legal proceeding shall lie against the Government or any person in respect of anything done or intended to be done by it or him in good faith in pursuance of this Act or of any rule or order made thereunder.

**56. Delegation of powers.**—The Central Government may, by notification in the Official Gazette, direct that any power exercisable by it under this Act may also be exercised by such officer or authority subordinate to the Central Government or by the State Government or by any officer or authority subordinate to the State Government as may be specified in the direction.

**57. Power of Central Government to make rules.**—(1) The Central Government may, by notification in the Official Gazette, make rules for carrying out the purposes of this Act.

(2) In particular, and without prejudice to the generality of the provisions contained in sub-section (1), the rules so made may provide for all or any of the following matters, namely:—

- (a) the additional particulars, if any, which an application under section 5, should contain;
- (b) the form in which notices under this Act may be issued;
- (c) the form in which applications under section 10 or section 13 may be made;
- (d) the registers which should be maintained under this Act;
- (e) the authorities required to be prescribed under this Act;
- (f) the board or other authority to which any report under sub-section (2) of section 18 may be made and the matters which such board or other authority should take into account in making its report.

**58. Power of State Government to make rules.**—The State Government may, by notification in the Official Gazette, make rules providing for—

- (a) the distribution of business amongst the various Tribunals within the State;
- (b) the manner in which copies of documents produced before the Tribunals should be certified;
- (c) the returns to be made by the Tribunals and the authorities to which they may be so made.

**59. Repeals.**—Save as otherwise provided in section 36, the Displaced Persons (Institution of Suits) Act, 1948 (XLVII of 1948) and the Displaced Persons (Legal Proceedings) Act, 1949 (XXV of 1949) shall cease to apply to displaced persons as defined in this Act.

The following Report of the Select Committee on the Bill to regulate the profession of notaries, was presented to Parliament on the 4th October, 1951:—

We, the undersigned, members of the Select Committee to which the Bill to regulate the profession of notaries was referred, have considered the Bill and have now the honour to submit this our Report, with the Bill as amended by us annexed thereto.

**Clause 3.**—We apprehend that all persons applying to be appointed as notaries whether by the Central Government or by a State Government may not be fully qualified to perform all the functions mentioned in clause 8. In such cases, it would be desirable to restrict them to a limited class of functions and make it a condition of their appointment. We have accordingly inserted in clause 3 the words "on such condition, if any, as it thinks fit" and added a proviso to clause 8(1) to the effect that a notary should not do any act which, by the terms of his appointment, he is not authorised to do.

We also recommend that the appointment of notaries should be restricted—at any rate in the initial stages—to the more important commercial towns where there is a real need for notaries. The Central Government as well as the State Governments should also give careful consideration to the number of persons required to perform notarial functions in those towns and appoint only so many as may be necessary.

*Clause 5.*—We recommend that persons who were appointed as notaries public on payment of fees should not be made liable to pay the prescribed fees under this clause and exemption should be granted to them under clause 15(2) (c).

*Clause 8.*—We consider that notaries should not only note or protest the dishonour of certain instruments but they should also protest for better security and prepare acts of honour. They should also be allowed to serve notices of such note or protest. We have amended clause 8(1)(c) accordingly.

We think that notaries should be allowed to note and draw up boat's protest as well and clause 8(1)(d) has accordingly been amended.

We have amended clause 8(1)(f) by allowing notaries to prepare charter parties also.

We consider that preparation of any instrument relating to movable or immovable property in India need not be a notarial act and we have omitted clause 8(1)(g).

We have made a drafting change in clause 8(1)(h).

We have also inserted a proviso to clause 8(1) to the effect that a notary should not do any act which, by the terms of his appointment, he is not authorised to do.

*Clause 12.*—We consider that the penalty of fine provided in this clause may not be adequate for all cases. We have accordingly provided that a notary punishable under this clause may be punished with imprisonment which may extend to three months, or with fine or with both.

*Clause 13.*—We consider that the protection given to persons under this clause in respect of cognizance of offences is very wide. We think that such protection should be given only to notaries who commit an offence acting or purporting to act in the discharge of their functions under this Act. We have amended the clause accordingly.

*New Clause 14.*—We have inserted a new clause 14 to provide that notarial acts done in foreign countries may be recognised in our country on reciprocal basis.

*Clause 15 (original clause 14).*—We have slightly amended clause 15(2) (h) to enable the Central Government to make rules to regulate the manner in which the notaries should perform their functions.

2. The Bill was published in Part II—Section 2 of the *Gazette of India*, dated the 23rd April, 1951.

3. We think that the Bill has not been so altered as to require circulation under Rule 77(4) of the Rules of Procedure and Conduct of Business in Parliament and we recommend that it be passed as now amended.

B. R. AMBEDKAR  
R. K. SIDHVA.  
GOKULBHAI D. BHATT.  
THAKUR DAS BHARGAVA.  
ARUN CHANDRA GUHA.  
TEK CHAND.  
DESHBANDHU GUPTA  
ROHINI KUMAR CHAUDHURI  
B. P. JHUNJHUNWALA.

NEW DELHI;

The 4th October, 1951.

(AS AMENDED BY THE SELECT COMMITTEE)

*(Words sidelined or underlined indicate the amendments suggested by the Committee; asterisks indicate omissions.)*

BILL No. 42 OF 1951

*A Bill to regulate the profession of notaries.*

BE it enacted by Parliament as follows:—

**1. Short title, extent and commencement.**—(1) This Act may be called the Notaries Act, 1951.

(2) It extends to the whole of India except the State of Jammu and Kashmir.

(3) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint.

**2. Definitions.**—In this Act, unless the context otherwise requires,—

(a) “instrument” includes every document by which any right or liability is, or purports to be, created, transferred, limited, extended, extinguished or recorded;

(b) “legal practitioner” means an advocate, vakil or attorney of the Supreme Court or of any High Court, or a pleader practising in any subordinate civil court;

(c) “notary” means a person appointed as such under this Act:

Provided that for a period of one year from the commencement of this Act it includes also a person who, before such commencement, was appointed a notary public either under the Negotiable Instruments Act, 1881 (XXVI of 1881), or by the Master of Faculties in England, and is, immediately before such commencement, in practice in any part of the territories to which this Act extends;

(d) "prescribed" means prescribed by rules made under this Act;

(e) "Register" means a Register of Notaries maintained by the Government under section 4;

(f) "State Government" in relation to a Part C State means the Chief Commissioner.

**3. Power to appoint notaries.**—The Central Government, for the whole or any part of the territories to which this Act extends, and any State Government, for the whole or any part of the State, may, on such conditions, if any, as it thinks fit, appoint as notaries any legal practitioners or other persons who, in its opinion, are duly qualified to discharge the functions of a notary under this Act.

**4. Registers.**—(1) The Central Government and every State Government shall maintain, in such form as may be prescribed, a Register of the notaries appointed by that Government and entitled to practise as such under this Act.

(2) Every such Register shall include the following particulars about every notary whose name is entered therein, namely:—

(a) his full name, date of birth, residential and professional address;

(b) the date on which his name is entered in the Register;

(c) his qualifications; and

(d) any other particulars which may be prescribed.

**5. Entry of names in the Register and issue or renewal of certificates of practice.**—(1) Every notary who intends to practise as such shall, on application to the Government appointing him and payment of the prescribed fee, if any, be entitled—

(a) to have his name entered in the Register maintained by that Government under section 4, and

(b) to a certificate authorising him to practise for a period of three years from the date on which the certificate is issued to him.

(2) Every such notary who wishes to continue to practise after the expiry of the period for which his certificate of practice has been issued under this section shall, on application made to the Government appointing him and payment of the prescribed fee, if any, be entitled to have his certificate of practice renewed for three years at a time.

**6. Annual publication of lists of notaries.**—The Central Government and every State Government shall, during the month of January each year, publish in the Official Gazette a list of notaries appointed by that Government and in practice at the beginning of that year together with such details pertaining to them as may be prescribed.

**7. Seal of notaries.**—Every notary shall have and use, as occasion may arise, a seal of such form and design as may be prescribed.

**8. Functions of notaries.**—(1) A notary may do all or any<sup>1</sup> of the following acts by virtue of his office, namely:—

(a) verify, authenticate, certify or attest the execution of any instrument;

(b) present any promissory note, hundi or bill of exchange for acceptance or payment;

(c) note or protest the dishonour by non-acceptance or non-payment of any promissory note, hundi or bill of exchange or protest for better security or prepare acts of honour under the Negotiable Instruments Act, 1881 (XXVI of 1881) or serve notice of such note or protest,

(d) note and draw up ship's protest, boat's protest or protest relating to demurrage and other commercial matters;

(e) administer oath to, or take affidavit from, any person;

(f) prepare bottomry and respondentia bonds, charter parties and other mercantile documents,

\* \* \* \* \*

(g) prepare, attest or authenticate any instrument intended to take effect in any country or place outside the territories to which this Act extends in such form and language as may conform to the law of the place where such deed is intended to operate;

(h) translate, and verify the translation of, any document from one language into another;

(i) any other act which may be prescribed:

Provided that no notary shall do any act which he is not, under the terms of his appointment, authorised to do.

(2) No act specified in sub-section (1) shall be deemed to be a notarial act except when it is done by a notary under his signature and official seal.

**9. Bar of practice without certificate.**—(1) Subject to the provisions of this section, no person shall practise as a notary or do any notarial act under the official seal of a notary unless he holds a certificate of practice in force issued to him under section 5:

Provided that the presentation of any promissory note, hundi or bill of exchange for acceptance or payment by the clerk of a notary shall not be deemed to be a notarial act within the meaning of this sub-section.

(2) Nothing contained in sub-section (1) shall, until the expiry of one year from the commencement of this Act, apply to any such person as is referred to in the proviso to clause (c) of section 2.

**10. Removal of names from Register.**—The Government appointing any notary may, by order, remove from the Register maintained by it under section 4 the name of the notary if he—

(a) makes a request to that effect; or

(b) has not paid any prescribed fee required to be paid by him; or

(c) is an undischarged insolvent; or

(d) has been found, upon inquiry in the prescribed manner, to be guilty of such professional or other misconduct as, in the opinion of the Government, renders him unfit to practise as a notary.

**11. Construction of references to notaries public in other laws.**—Any reference to a notary public in any other law shall be construed as a reference to a notary entitled to practise under this Act.

**12. Penalty for falsely representing to be a notary, etc.**—Any person who—

(a) falsely represents that he is a notary without being appointed as such, or

(b) practises as a notary or does any notarial act in contravention of section 9,

shall be punishable with imprisonment for a term which may extend to three months, or with fine, or with both.

**13. Cognizance of offence.**—(1) No court shall take cognizance of any offence committed by a notary in the exercise or purported exercise of his functions under this Act save upon complaint in writing made by an officer authorised by the Central Government or a State Government by general or special order in this behalf.

(2) No magistrate other than a presidency magistrate or a magistrate of the first class shall try an offence punishable under this Act.

**14. Reciprocal arrangements for recognition of notarial acts done by foreign notaries.**—If the Central Government is satisfied that by the law or practice of any country or place outside the territories to which this Act extends, the notarial acts done by notaries within those territories are recognised for all or any limited purposes in that country or place, the Central Government may, by notification in the Official Gazette, declare that the notarial acts lawfully done by notaries within such country or place shall be recognised within the said territories for all purposes or, as the case may be, for such limited purposes as may be specified in the notification

**15. Power to make rules.**—(1) The Central Government may, by notification in the Official Gazette, make rules to carry out the purposes of this Act.

(2) In particular, and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—

(a) the form and manner in which applications for appointment as a notary may be made and the disposal of such applications;

(b) the certificates, testimonials or proofs as to character, integrity, ability and competence which any person applying for appointment as a notary may be required to furnish;

(c) the fees payable for appointment as a notary and for the issue and renewal of a certificate of practice, and exemption from such fees in specified classes of cases;

(d) the fees payable to a notary for doing any notarial act;

- (e) the form of Registers and the particulars to be entered therein;
- (f) the form and design of the seal of a notary;
- (g) the manner in which inquiries into allegations of professional or other misconduct of notaries may be made;
- (h) the acts which a notary may do in addition to those specified in section 8 and the manner in which a notary may perform his functions;
- (i) any other matter which has to be, or may be, prescribed.

**16. Repeal.**—Chapter XVII of the Negotiable Instruments Act, 1881 (~~XXVI~~ of 1881), is hereby repealed.

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M. N. KAUL,  
*Secretary.*

